

IMMIGRATION LAW CONFERENCE

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Off the Beaten Path: When Us, Ts & VAWAs Go Off Course

Laura Flores Bachman, ASISTA
Rosemary Vega, University of Houston Law Center
Edna Yang, American Gateways



Goals

By participating in this session, you will be better able to:

- Identify current challenges in presenting and preserving Us, Ts
 VAWA applications
- Fashion strategies for meeting those challenges
- Explore best practices for overcoming RFEs, NOIDs, Denials



Poll

Have you represented a client in a VAWA, U or T case?

Yes

7 No



Overview: Burden & Standard of Proof

- Burden is on the applicant to establish eligibility
 - Use "any credible evidence" to meet burden

- A Preponderance of the Evidence is necessary
 - More than 50% (or at least 51%)



8 USC 1367 Confidentiality

- Allows victims to confidentially file for immigration relief
- Applies to
 - VAWA Self-Petitions
 - Battered Spouse Waivers
 - VAWA Cancellation/Suspension
 - Other VAWA Categories
 - VAWA Cuban Adjustment Applicants
 - VAWA HRIFA Protections
 - VAWA NACARA Protections
 - VAWA EAD Protections for A, E-3, G & H Visa Holders
 - T Visas
 - U Visas





RFEs & NOIDs

RFE and NOID Guidance

- Issued July 13, 2018, went into effect Sept. 11, 2018
- Adjudicators: full discretion to deny application without RFE or NOID if:
 - Lack of sufficient initial evidence
 - When applicant has no basis for benefit sought
- Intended to discourage frivolous or placeholder filings, but has had chiling effect



Preventing Outright Denials

- Present a road map
 - Credible evidence included meets eligibility burden
 - Evidence has met preponderance standard
- Explain lack of primary evidence
- Address negative factors up front
 - **₹** Link to victimization if appropriate
- Lay out positive factors and 3 Rs
 - Responsibility, Remorse, Rehabilitation



Practice Pointer

- Always read form instructions and check statute & regulations ("initial evidence" in regs)
- Review checklists (<u>USCIS website form page</u>)
 - Checklists do not supplant instructions, regs, or statutes



Discussion

What was the most recent RFE, NOID or NOIR you received?

→ How did you respond?

What was the outcome?



VAWA RFE & NOID Examples

 Extreme cruelty –the abuse is simply "marital disagreements" or witness affidavits are insufficient to meet burden

Good Faith marriage – requests "progression of the relationship"

 Abuse or GFM – contradictory info in USCIS file from abuser's social media posts



U Visa RFE & NOID Examples

- For client with prior arrest, request for Police report and NOID if no police report provided
- Erroneous allegation of gang affiliation or criminal history (e.g. same name or wrong info on FBI check)
- Petitioner is not a "victim"
- No qualifying crime
 - aggravated robbery
 - protective order violation



T Visa RFE & NOID Examples

Presence "on account of the trafficking"

▼ Victim of smuggling, sexual assault or violence, not trafficking

Applicant placed herself in a dangerous situation & not a victim of trafficking

How to Respond

- Always respond timely to RFE or NOID
 - Even if you feel request is clearly erroneous

Ask for Supervisory Review

- Supply additional credible evidence
 - Or explain why no additional evidence available



How to Respond

- Clarify USCIS misinterpretation of facts or alleged inconsistencies
- Resubmit evidence not considered by adjudicator and explain relevance
- Review legal standard applied by USCIS is it accurate?
 - Has USCIS followed its regs/policies?
 - Is there relevant case law (or unpublished AAO decision)?





Police Reports

Poll

When USCIS requests a police report for my client, I will:

Submit it

Withhold it

Depends

USCIS has not asked for a police report



The Problem

 USCIS is requesting police reports if client was ever arrested or charged with crime, regardless of whether convicted

Purpose: affects discretionary analysis

Darned if you do, darned if you don't

Arguments for Withholding

- Uncorroborated police reports inherently unreliable
 If withholding, don't provide corroboration
- Outside Record of Conviction

- Can be very prejudicial
- But, USCIS may consider withholding of police report as negative discretionary factor

Arguments for Submitting

 Some police reports not that bad, may be consistent with your client's version of events

Stronger argument for exercise of discretion
 Client can show 3 Rs: Responsibility, Remorse,
 Rehabilitation



Discretionary Issues at Adjustment

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In the last year, VSC has RFE'd a U visa adjustment on discretion where all negative discretionary factors were disclosed and addressed prior to the U visa grant.

- Yes
- 7 No



The Problem

VSC issuing RFEs for criminal history docs and positive equities at U AOS even where prior arrest/conviction previously disclosed, addressed, and waived on I-192

- U AOS is discretionary
 - "Justified on humanitarian grounds, to ensure family unity, or is otherwise in the public interest"



Best Practices

- Argue waiver standard for 212(d)(14) ("public or national interest") is stricter than 245(m)(1)(B) standard
 - Arbitrary and capricious to grant discretionary waiver under stricter standard and then deny under more generous standard
- Congressional purpose behind U visa was to provide safety and security to cooperating victims
- Provide evidence of rehabilitation, positive contributions to community
 - Long term employment, helpfulness to neighbors, civic engagement



NOIR & Revocations



Automatic Revocation

▼ VAWA, 8 CFR205.1(a)(3)(i)(E) − remarriage

✓ U visa, 8 CFR 214.14(h)(1) – will not use the petition/apply for admission

T visa, 8 CFR 214.11(m) - will not use the petition/apply for admission



Revocation on Notice - VAWA

8 CFR 205.2

- For any reason other than automatic revocation grounds
- Must be given time to rebut
- Examples invalid marriage; statutory bar to GMC discovered at AOS; fraud

Federal Bar Association

Revocation on Notice — U Visa

8 CFR 214.14(h)(2)

- Certifier withdraws the certification or disavows the contents in writing
- Approval of the petition was in error
- There was fraud in the petition
- For derivative cases the relationship to the principal was terminated or the U-1 status was revoked.



Revocation on Notice — T Visa

8 CFR 214.11(m)(2)

- Application violated T statute or regs
- Application involved error in preparation, procedure, or adjudication
- For derivative spouse (T-2), if there is a final divorce
- LEA reports T-1 has refused to cooperate
- LEA withdraws or disavows contents of certification



Responding to NOIR

- Does the evidence you have support your claim to oppose revocation?
- Are allegations of fraud or non-cooperation wrong? Is there a way to rebut these allegations? For T case, can you cite an exception to the cooperation was the request unreasonable? Are there trauma issues from the trafficking?
- Is the NOIR legally incorrect? Is it factually incorrect?



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Overcoming a Denial

Administrative Appeals & Motions

- Motion to Reopen with new facts or evidence, 8 CFR 103.5(a)(2)
- Motion to Reconsider because denial based on incorrect application of law or policy, 8 CFR 103.5(a)(3)
- Appeal to the AAO based on erroneous conclusion of law, or application of facts to the law. It is *de novo* review, 8 CFR 103.3

All Filed on I-290B with filing fee or fee waiver

Brief: clearly lay out arguments for reconsideration/reopening, or the error in law or application of facts to the law.

Federal Court Relief

Administrative Appeals Act - 5 USC § 701 et. seq.

- Agency decision is contrary to statute and/or regulation
- Administrative remedies exhausted and agency decision is final

Ensure APA is not barred by statute in your case

Statute of limitations generally 6 years, 28 USC § 2401(a)

NTA Memo

NTA memo aligns with Trump's Enforcement Priorities:

- Conviction or unresolved criminal charge;
- Committed acts that may be chargeable offense;
- Engaged in fraud/misrepresentation in government matter;
- Abused public benefits program;
- Subject to final order of removal; or
- Otherwise poses risk to public safety or national security.



Guidance does not apply to use of discretion



Thank You!